



China Government Restructure in 2018 and its impact for standardization

On 13th March China government published the institutional restructuring plan of the state council. This reform focuses primarily on governmental function transform, especially enforcement and consummation of economic regulation, market supervision, social management, public service and ecological environment protection. As the consequence of formation, reformation and reorganization, the new state council consists of 26 component ministries (except the general office) and other ten affiliated administrations and bureaus.

The crucial impact and influence on China standardization are summarized and evaluated in detail as below.

1. Formation of State Administration of Market Regulation (SAMR)

SAMR consolidates the State Administration for Industry and Commerce (SAIC), General Administration of Quality Supervision, Inspection and Quarantine (AQSIQ) and China Food and Drug Administration (CFDA). The new supervision administration includes anti-monopoly investigation and execution functions originally under the National Development and Reform Commission (NDRC) and the Ministry of Commerce (MOFCOM). The new SAMR will:

- Be responsible for National market supervision, management and enforcement as a unique administration which were previously implemented separately by SAIC, AQSIQ and CFDA
- Administrate the new established China Drug administration
- Undertake the duty and responsibility of the state council’s food safety committee and anti-monopoly committee retained
- Restructure SAC and CNCA as two departments in charge of standardization, certification and accreditation separately (as original functions)
- Rebuild the State Intellectual Property Office to make a unified management
- Changes of personnel

Personnel	Current position and duty in SAMR	Previous position
Mr. ZHANG Mao	General director	General director of former SAIC
Mr. BI Jingquan	Vice director, in charge of issues of CPC	General director of former CFDA



Mr. MA Qizheng	Vice director, in charge of enterprise registration and supervision	Vice director of former SAIC
Mrs. GAN lin	Vice director, in charge of illicit competition	Vice director of former SAIC
Mr. TIAN Shihong	Vice director, in charge of quality inspection, international cooperation and SAC department	General director of former SAC
Mrs. SUN Meijun	Vice director, in charge of food issues	Vice director of former CFDA
Mr. QIN Yizhi	Vice director, in charge of legal and metering issues	Vice director of former AQSIQ
Mr. CHEN Gang	Vice director, in charge of quality management and test inspection	Vice director of former AQSIQ
Mr. SHEN Changyu	Vice director & director of the state intellectual property office	director of former state intellectual property office
Mr. LIU Junchen	Vice director the state intellectual property office	Vice director of former SAIC
Mrs. JIAO Hong	Director of China Drug administration	Vice director of former CFDA
Mr. LI Li	Vice director of China Drug administration, in charge of general office, science and technology standards department, international communication center etc.	Former vice governor of Jiangxi province

2. Formation of Ministry of Ecological Environment (MEE)

The MEE is built on the main base of former Ministry of Environment Protection (MEP) consolidating the function and responsibility of ecological environment and environment protection dispersed previously in NDRC, Ministry of Water Resources etc. The new MEE will:

- Draw up and organize the implementation of national policies, programs, and plans for environmental protection;
- Organize the development of environmental standards, criteria and technical specifications
- Guide and coordinate ecological conservation effort;
- Draw up ecological conservation plans, organize the evaluation of eco-environment quality conditions

3. Structure National Health Commission (NHC)

New NHC consolidates the former National Health and Family Planning Commission (NHFPC), Office of medical and health reform of the State Council, the function of implementation of Tobacco Control Framework from MIIT and the supervising responsibility of occupational health and safety from the former State Administration of Work Safety. The NHC will be responsible for the national policies and standards for health & sanitation, medicine and clinic.

4. Restructure Ministry of Justice

The former Ministry of Justice and Office of Legislative Affairs of the State Council are unified as new Ministry of Justice undertaking the responsibility to draw up and organize the legislative and statutory documentation and administration regulation.

5. Ministry of Industry and Information Technology (MIIT)

The vast majority of MIIT's functions are retained and still responsible for the standardization of industry and information area.

6. Timetable

- By the end of this year, the central and state institution reform should be achieved
- By the end of September 2018, the provincial-level institution reform plan should be reported to central government and the reform should be basically finished by end of this year
- By the end of March 2019, the local institution reform should be basically finished

7. Scheme of internal organization structure, staff and related responsibility of SAMR published on 8th August 2018

On 8th August, SAMR published officially Scheme of internal organization structure, duty deployment and staff reallocation. As one of the ministries directly under the lead of the State Council, SAMR's responsibilities are outlined as below:

- Comprehensive market inspection and management: to develop and draft relevant laws, regulations, policies and standards
- Integrate market entity registration including foreign entity in China
- Comprehensive enforcement work of market inspection
- Anti-monopoly enforcement and daily routine of the State Council's anti-monopoly committee
- Market ordinary, macro quality supervision, product quality and safety inspection

- Unified coordination of food safety inspection and supervision, daily routine of the State Council's food safety committee
- Unified management of metering, standardization, testing and inspection.
- Management of China drug administration and state intellectual property office

Component departments (in relation with market and standardization)

- Department of comprehensive planning
- Department of legal who drafts market management related laws and regulations
- Enforcement Administration
- Registration Administration
- Department of credit inspection
- Department of Anti-monopoly administration
- Administration of price inspection and anti-unfair competition
- Department of E-commerce inspection
- Department of advertisement inspection
- Quality development Administration (in charge of regulation development for product and service promotion, product recalling, etc.)
- Department of product quality and safety inspection (CCC, production licensing...)
- Department of food safety coordination (multi-ministries coordination, daily routine of the State council's food safety committee)
- Department of inspection for food production safety (factory production safety)
- Department of inspection for food operation appliance (catering service and food service industry)
- Department of inspection for special food safety (health food, dairy food for infants and babies, special medical used food)
- Department of food sampling test
- Department of Special equipment safety inspection administration
- Department of metering
- Department of standard technology management (partial duties of former SAC: standardization strategy, planning and implement of GB, GBT, international standard adoption, management of national TCs)
- Department of standard innovation (social association standards, local standards, company standards, participation of international standards development, cooperation with /seriate of ISO, IEC.)
- Department of certification (partial duties of former CNCA)
- Department of accreditation and testing inspection (partial duties of former CNCA)

*the name of SAC and CNCA are retained but the former duty are dispersed to two departments

SESEC IV team will continue to observe and update the re-organization process of SMAR.